

***STANDING ORDERS***

***FOR THE REGULATION OF THE BUSINESS OF THE  
YORKSHIRE DALES NATIONAL PARK AUTHORITY***

***(Aug 2013)***

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## STANDING ORDERS

### **SECTION 1: OFFICE HOLDERS**

#### **1.1 Chairman and Deputy Chairman of the Authority**

- (a) Other than reporting on the membership of the Authority, the first and second items of business on the agenda for the annual meeting shall be the election of a Chairman and Deputy Chairman respectively for the ensuing year.
- (b) The Chairman of the Authority shall be a member of the Finance and Resources Committee and the Deputy Chairman shall be a member of the Audit and Review Committee.

#### **1.2 Chairmen of Committees and Sub-Committees**

- (a) The Chairman and Deputy Chairman of a Committee, or of any Sub-Committee or Group, shall be appointed by the Committee, Sub-Committee or Group, unless otherwise decided by the Authority, at the first meeting of the Committee, Sub-Committee or Group following the annual meeting of the Authority. The appointment of a Chairman shall be obligatory; a Deputy Chairman discretionary.
- (b) The appointment of the Chairman and Deputy Chairman of a Committee, Sub-Committee or Group shall be conducted in the same way as an appointment is required to be made by the Authority.
- (c) The Chairman and Deputy Chairman of a Committee, Sub-Committee or Group shall hold office until the first meeting of the Committee, Sub-Committee or Group following the next annual meeting of the Authority after his/her appointment.
- (d) No Chairman or Deputy Chairman of a Committee or Sub-Committee shall hold the same office for more than four consecutive years.
- (e) If the Chairman and Deputy Chairman of a Committee, Sub-Committee or Group is absent from a meeting of the Committee, Sub-Committee or Group, the Members present shall choose one of their number who is a Member of the Authority to preside over the meeting.
- (f) If the Chairman of a Committee or Sub-Committee arrives at a meeting of the Committee or Sub-Committee after the time for which the meeting has been summoned, he shall preside over the meeting after any question under discussion on his/her arrival has been disposed of but not before then.

#### **1.3 Voting for Chairmen and Deputy Chairmen**

- (a) Candidates for the positions of Chairmen and Deputy Chairmen of the Authority, its Committees and Sub-Committees shall be openly nominated, and recorded in the minutes. In the event of there being more than one nomination for any position of Chairman or Deputy Chairman, the election shall be by paper ballot.
- (b) Any candidate for the position of Chairman or Deputy Chairman of the Authority, or any of its Committees or Sub-Committees shall be entitled to present an election address prior to the election process, the address to be either in writing (no more than one side of A4 paper) or verbal (to last no more than five minutes). If verbal, the address will be given immediately after nominations are received and preceding the vote; if in writing, following nominations, preceding the vote and with Members allowed sufficient time to read the address.

- (c) After a candidate has made his/her election address, members may ask questions of the candidate for up to a maximum of five minutes.
- (d) The election procedure will be as follows:-
  - (i) all Members present and eligible to vote will be provided with a voting slip on which they will indicate the candidate of their choice;
  - (ii) the completed voting papers will be collected, the votes cast for each candidate will be counted and the result announced;
  - (iii) in the event of no candidate having an absolute majority, the candidate with the least number of votes will be removed from the list and a further vote taken until such time as one candidate receives a majority of the votes cast.
- (e) On completion of the voting process, all ballot papers will be retained, but will not be available for inspection by Members of the Authority or by the general public.

## **SECTION 2: CONDUCT OF MEETINGS**

### **2.1 Meetings of the Authority**

The Authority shall:

- (a) meet four times per annum, the first meeting held after 31 May in each year being the annual meeting;
- (b) hold additional or special meetings as the Authority shall decide;
- (c) hold other meetings as may be required by legislation or other provisions of these Standing Orders.

### **2.2 Special Meetings of the Authority, Committees and Sub-Committees**

- (a) The Chairman of the Authority or the Chairman of a Committee or Sub-Committee may cause a special meeting of the Authority, the Committee or a Sub-Committee respectively to be called at any time to comply with statutory provisions.
- (b) A special meeting of the Authority, a Committee or Sub-Committee shall be called on the request of at least one quarter of the whole number of the Members of the Authority, Committee or Sub-Committee by notice in writing signed by them and given to the Chief Executive (National Park Officer) and specifying the business for which the meeting is to be called.

### **2.3 Minutes of the Authority**

- (a) At a meeting of the Authority or a Committee or Sub-Committee at which minutes of a previous meeting are submitted for approval as a correct record, the Chairman shall move that those minutes be so approved. Except as may otherwise be provided for on the agenda for the meeting, no discussion shall take place upon the minutes except upon their accuracy. If no such question is raised, or as soon as all questions raised have been disposed of, the Chairman shall sign the minutes.

Any Member of the Authority can ask the Chairman of a Committee of the Authority any question of clarification or explanation about the work of the Committee. To do so the following procedure shall operate:

- ◆ a Member wishing to ask a question must give prior notice of two clear working days, i.e. by 9 a.m. on the Friday preceding a Tuesday Authority meeting, the question to be sent to the Committees Officer;
- ◆ during the Authority meeting, the Member will put his or her question and the appropriate Chairman will answer. The Member may put one supplementary question. If the Chairman is unable to answer the question in full or in part, he or she will write to the Member concerned and place a copy of the response on the Members' Extranet;
- ◆ this procedure cannot be used to change National Park Authority policy, nor to undo a decision taken by a Committee under the delegation scheme;
- ◆ the Chairman of the meeting will not allow a debate on the minutes to take place.

## **2.4 Proceedings of Committees and Sub-Committees**

(a) Any Authority Member may attend as an observer at meetings of Committees and Sub-Committees or Groups (except those Committees and Sub-Committees and Groups, which the Authority may from time to time determine for the purposes of this Standing Order) to which he/she has not been appointed a Member, including meetings or items of business from which the public has been excluded. If given permission by the Chairman of the meeting, a Member attending as an observer may speak (but not vote) on any matter, subject to Standing Order 2.6(f).

(b) Subject to the provision of Part VA of the Local Government Act 1972, all Committee and Sub-Committee reports and all documents marked as "confidential", "exempt" or "not for publication" shall be treated as confidential until they become public in the ordinary course of the Authority's business.

(c) No act of a Sub-Committee shall have effect until approved by the appointing Committee except to the extent that the Committee has itself power to act without the approval of the Authority and the power so to act has been conferred upon the Sub-Committee.

(d) In addition to those Standing Orders that expressly relate to Committees or Sub-Committees, Standing Orders 2.3, 2.6, 2.7, 2.8, 2.9, 2.11, 2.12, 2.13, 2.14, 3.1, 3.3 and 4.3 shall apply with any necessary modification to Committees and Sub-Committees and Groups.

## **2.5 Quorum**

(a) The Quorum of the Authority shall be nine members, provided always that of those present, at least one Member is a Local Authority Member, and at least one a Secretary of State Member.

(b) The Authority shall set the quorum for all Committees provided always that:

- (i) in no case shall a quorum be less than 3;
- (ii) of those present, at least one member must be a Local Authority Member and at least one member must be a Secretary of State 'National' Member
- (iii) if the Authority fails to set a quorum for any Committee, the quorum shall be one third of the total membership of the Committee

(c) If, during any meeting of the Authority or its Committees and Sub-Committees, the Chairman, after counting the number of Members present, declares that there is not a Quorum or that either the rider to Standing Order 2.5(a) or Standing Order 2.5(b)(ii) is not met, the meeting shall stand adjourned to a date and time to be determined by the Chief Executive.

*At its meetings on 31 July 2007 and 26<sup>th</sup> June 2012, the Authority decided on the following quorum for its Committees:*

*Audit and Review Committee – 6  
Finance and Resources Committee – 6  
Planning Committee – 7  
Standards Committee – 3*

## **2.6 Rules of Debate**

- (a) All Members shall address the Chairman. If two or more Members indicate, the Chairman shall call on one of them to speak.
- (b) Whenever the Chairman rises during a debate, all Members shall be silent.
- (c) The ruling of the Chairman on points of procedure or order, and his/her interpretation of the Standing Orders, shall be conclusive and no debate upon his/her ruling shall be allowed.
- (d) Every motion or amendment shall be moved and seconded.
- (e) A Member when seconding a motion or amendment may, if he/she then declares his/her intention to do so, reserve his/her speech until a later period of the debate.
- (f) A Member shall direct his/her speech to the question under discussion, or to an explanation, or to a point of order. Except with the consent of the Chairman, a member shall not speak for more than five minutes, except that on all bodies other than the Planning Committee the mover of a motion may speak for not more than ten minutes. There shall be no limit on the length of time the Chairman may speak. When a member has moved a motion, then immediately before the vote is taken on that motion the Chairman shall allow the mover a right of reply to any points which have been made in the debate, such right of reply to be limited to three minutes.
- (g) Every amendment shall be relevant to the motion to which it is moved and shall either:-  
(i) leave out words;  
(ii) leave out words and insert or add others;  
(iii) insert or add words;  
but such omission, insertion or addition of words shall not have the effect of introducing a new proposal into, or of negating, the motion before the Authority.
- (h) Any number of amendments may be moved, but when an amendment to an original motion has been moved and seconded, no second or subsequent amendment shall be moved until the first amendment has been disposed of. If an amendment is rejected, other amendments may be moved to the original motion. If an amendment is carried, the motion as amended shall take the place of the original motion and shall become the motion to which any further amendment may be moved.
- (i) The proposer or seconder of a motion or amendment may at any time in the debate withdraw their support for that motion or amendment. However, another member may take over as proposer or seconder and the debate continue.

- (j) A Member shall not speak more than once on any motion or amendment, except in the exercise of the right of reply, or on a point of order, or by way of personal explanation.
- (k) A Member may rise and be heard forthwith on a point of order or personal explanation, but a personal explanation shall be confined to some material part of a speech by him/her that may have been misunderstood.
- (l) A Member may move without comment at the conclusion of a speech of another Member, "That the Authority proceed to the next business", "That the question be now put", "That the debate be now adjourned" or "That the Authority do now adjourn", on the seconding of which the Chairman shall proceed as follows:-
- (i) on a motion to proceed to next business:  
unless in his opinion the matter before the meeting has been insufficiently discussed he shall first give the mover of the original motion a right of reply, and then put to the vote the motion to proceed to next business;
  - (ii) on a motion that the question be now put:  
unless in his opinion the matter before the meeting has been insufficiently discussed, he shall first put to the vote the motion that the question be now put, and if it is passed then give the mover of the original motion his right of reply before putting his motion to the vote;
  - (iii) on a motion to adjourn the debate or the meeting:  
if in his opinion the matter before the meeting has not been sufficiently discussed and cannot reasonably be sufficiently discussed on that occasion, he shall put the adjournment motion to the vote without giving the mover of the original motion his right of reply on that occasion.

## **2.7 Motions and Amendments**

- (a) Any Member of the Authority may give notice to the Chief Executive (National Park Officer) of a notice of motion to appear on the agenda and, subject to such motion being in writing or by fax; signed by the mover and seconder, and delivered to the Chief Executive (National Park Officer) not later than nine clear working days before the meeting, the motion shall be included on the agenda for the next meeting of the Authority.
- (b) Every motion or amendment shall be moved and seconded and, if the Chairman so rules, shall be handed in writing to the Chairman, and shall be read aloud before it is put to the meeting.
- (c) A Member may not propose or second a motion or amendment on which he/she is disqualified from voting.
- (d) No motion to rescind a resolution which has been passed by the Authority within the preceding six months or which would have the effect of rescinding such resolution or a material part thereof, and no motion to the same effect as a motion which has been rejected within the preceding six months, shall be in order unless the notice thereof as specified in the summons bears, in addition to the name of the Member proposing the motion, the names of two-thirds plus one of the membership at the time of the Authority; and, when any such motion has been disposed of by the Authority, it shall not be competent for any Member to propose a similar motion within a further period of twelve months.

Standing Order 2.7(d) shall not apply to motions that are moved on the recommendation of a Committee by the Chairman or some other Member of the Committee.

## **2.8 Motions affecting persons employed by the Authority**

If any question arises at a meeting of the Authority, or a Committee or Sub-Committee as to the appointment, promotion, dismissal, salary, superannuation, conditions of service or the conduct of any Officer or any person employed or appointed by the Authority, such question shall not be the subject of discussion until the Authority, Committee or Sub-Committee, as the case may be, has decided whether or not the power of exclusion of the public, under Section 100A of the Local Government Act 1972, shall be exercised.

## **2.9 Points of Order or Explanation**

(a) A point of order shall relate only to an alleged breach of a Standing Order or statutory provision, and the Member shall specify the Standing Order or statutory provision and the way in which he/she considers it has been breached; a personal explanation shall be confined to some material part of a former speech by him/her which may appear to have been misunderstood in the present debate.

(b) The ruling of the Chairman on a point of order or on the admissibility of a personal explanation shall be final and shall not be open to discussion.

## **2.10 Questions by Members**

(a) Subject to Standing Order 2.10(b) –

(i) at a meeting of the Authority, a Member may ask the Chairman of the Authority any question relating to the business of the Authority.

(ii) at ordinary meetings of a Committee or Sub-Committee, any Member of the Authority who is present may ask the Chairman of that Committee or Sub-Committee any question on any matter in relation to which that Committee or Sub-Committee has delegated or referred functions.

(b) The text of any question shall be submitted in writing to the Chief Executive (National Park Officer) not less than five clear working days before the meeting at which the Member proposes to ask the question, subject to paragraph (c) of this Standing Order (urgent business).

(c) The Chairman of the meeting may allow the asking of a question that has not been submitted as required by paragraph (b) above, if he/she considers that it relates to urgent business. The text of any such question shall, if possible, be delivered to the Chief Executive (National Park Officer) not later than 10.00 am on the working day immediately before the day of the meeting at which the question is to be asked.

(d) After a question has been replied to, the Member who asked it may ask one supplementary question for the purpose of clarifying the reply which has been given. A Member asking such a supplementary question shall confine himself/herself to the substance of the original question, and shall not introduce any new matter that did not fall within the scope of the original question. In paragraphs (e)-(h) of this Standing Order, the word "question" shall include a supplementary question.

(e) Every question shall be put and answered without discussion.

(f) No motion shall be moved with reference to any question or reply to a question, other than to call for reports to be brought to the next meeting of the Authority or a named Committee.

(g) If the Chairman of a meeting is of the opinion that the question is out of order, or of a personal nature, or is undesirable in the interests of the Authority, he/she shall so inform the Member and shall not allow the question to be put.



(h) Questions asked in pursuance of the above paragraphs of this Standing Order shall be recorded in the minutes of the meeting, and the Chief Executive (National Park Officer) shall, if requested, supply the questioner with a copy of the replies thereto within seven working days after the meeting.

## **2.11 Voting**

(a) Except as otherwise provided by these Standing Orders, or as shall be required by legislation, the vote shall be by show of hands.

(b) Immediately after a vote is taken at a meeting, any Member may require that there shall be recorded in the minutes of the proceedings whether that Member cast his/her vote for the question or against the question or whether he/she abstained from voting.

## **2.12 Voting on Appointments**

(a) To fill a Single Vacancy

Where more than two persons are nominated for a position to be filled by the Authority, and the first voting does not produce an absolute majority of votes in favour of any one of them, the person having the least number of votes shall be removed from the election process and a fresh voting shall take place, and so on until a voting produces an absolute majority of votes in favour of one of the persons in question. Thereupon the appointment of that person shall be proposed by motion.

(b) To fill Two or More Vacancies

Where persons are nominated for positions to be filled by the Authority and the number of persons nominated exceeds the number of positions to be filled the following procedure shall be adopted:

(i) each member may vote for any number of persons but not exceeding the number of vacancies to be filled, by signing and delivering to the person presiding at the meeting a voting paper containing the names of the persons for whom he/she votes;

(ii) the person presiding at the meeting, as soon as all the voting papers have been delivered to him/her, shall ascertain the number of votes cast for each nominee and cause them to be read. In the case of equality of votes, the person presiding at the meeting shall have a casting vote. As many persons as there are vacancies to be filled, being the persons who have the greatest number of votes, shall be declared by the person presiding at the meeting to be appointed.

(c) The procedures contained in this Standing Order shall, so far as possible, be followed when appointments of officers are made by the Authority, a Committee or Sub-Committee, or by a panel of members.

## **2.13 Confidential Business**

Except where required to do so by law, a Member or Officer of the Authority shall not:-

(a) disclose any information which has been reported to the Authority or a Committee or Sub-Committee and which is confidential information as defined by the provisions of Section 100A of the Local Government Act 1972; or

(b) without the permission of the Authority or the relevant Committee or Sub-Committee disclose any information which is identified as exempt information in a resolution of the Authority

or a Committee or Sub-Committee to exclude the public in accordance with the provisions of Section 100A of the Local Government Act 1972.

## **2.14 General Disturbance**

(a) If a Member of the public interrupts the proceedings at any meeting, the Chairman shall warn him/her. If he/she continues the interruption, the Chairman shall order his/her removal from the room. In case of general disturbance in any part of the room open to the public, the Chairman shall order that part to be cleared.

(b) If, in the opinion of the Chairman, misconduct or obstruction renders the due and orderly dispatch of business impossible, the Chairman, in addition to any other power vested in him/her, may, without the question being put, suspend the meeting for a period not exceeding 60 minutes.

## **SECTION 3: CONDUCT OF MEMBERS**

### **3.1 Conduct of Members**

(a) A Member shall direct his/her speech to the question under discussion or to a personal explanation or to a point of order and shall treat others with respect.

(b) If any Member in the opinion of the Chairman misconducts himself/herself by persistently disregarding the ruling of the Chair, or by behaving irregularly, improperly, or offensively, or by wilfully obstructing the business of the Authority, or by tedious repetition or unbecoming language, the Chairman or any other Member may move "that the Member named be not further heard", and such motion if seconded shall be put and determined without discussion.

(c) If the Member named continues such misconduct after a motion under the last previous paragraph has been carried, the Chairman shall either:-

- (i) move "That the Member named do leave the meeting" (in which case the motion shall be put and determined without seconding or discussion); or
- (ii) adjourn the meeting for a period not exceeding 60 minutes as he/she in his/her discretion shall consider expedient.

### **3.2 Attendance at Meetings**

(a) Every Member attending a formal or informal meeting of the Authority, or of any of its Committees, Sub-Committees or Groups of which he/she is a Member, shall sign his/her name in the attendance book or on the sheet provided for that purpose.

(b) Notwithstanding the statutory requirements regarding attendance, if a Member is absent from meetings of the Authority, or a Committee or Sub-Committee of the Authority for three consecutive meetings of the Authority or the particular Committee or Sub-Committee, the Chief Executive (National Park Officer) shall bring the failure to attend those meetings to the attention of the Member and to the person or body which appointed the member unless the Authority is satisfied that circumstances do not warrant that course of action.

### **3.3 Member Training**

[Notes: These notes are applicable to all 'mandatory' member training:-

- ❖ Mandatory Planning Committee training is provided on a six monthly basis, with Members invited to all sessions, but only obliged to attend one session in a twelve month period. Any Member may seek an exemption from such training for any particular year, if they have received relevant training elsewhere. An application for exemption must be in writing, addressed to the Head of Development Management, and specify what training was received and when.
- ❖ any member who misses 20% of a mandatory training session will be considered to have missed that training and will be barred from participating in any debate and/or in decision making by the Committee to which that training related, until such time as the necessary training has been undertaken.
- ❖ if any member misses a 'mandatory' training event, that "missed" training shall be provided as soon as reasonably practicable so that the Member(s) concerned may resume their duties as soon as possible.]

#### Planning Committee:

- (i) any new Member of the Authority (a new member being any member appointed to the Authority who has not been a member of the Authority in the preceding six months) shall, within three months of joining the Authority, attend a Planning Committee training course. Failure to do so will automatically disbar the Member from taking any part in the decision-making process of the Committee after the three-month introductory period, and until the Member has attended the required training; and
- (ii) continued membership of the Authority's Planning Committee will require refresher training to be undertaken by all Members of that Committee. [This will cover new developments in development control practice, procedure, guidance and case law, such training to be so arranged as to give Members as much choice as possible of dates and venues of that training.] Failure to attend the refresher training will disbar the Member from participating in any debate and/or in decisions by the Planning Committee until the required refresher training has been undertaken.

### **3.4 Interests in Contracts and Other Matters**

- (a) Any member who has a personal interest, as defined by the Authority's code of conduct, in any matter shall disclose the existence and nature of that interest as soon as the item in question is reached. If the interest is not a disclosable pecuniary interest within the meaning of the code of conduct, the member may remain in the meeting, and may speak and vote on the matter. If the interest is a disclosable pecuniary interest, then the member shall withdraw from the meeting whilst the matter is being considered, unless he/she has obtained a dispensation from the Standards Committee.

### **3.5 Canvassing of and Recommendations by Members**

- (a) Canvassing of Members of the Authority, directly or indirectly, for any paid or unpaid appointment under the Authority shall disqualify the candidate concerned for that appointment. The purport of this paragraph of this Standing Order shall be included in any form of application.

(b) A Member of the Authority shall not solicit for any person any appointment under the Authority, but this shall not preclude a Member from giving a written testimonial of a candidate's ability, experience, or character for submission to the Authority with an application for appointment.

## **SECTION 4: STANDING ORDER ISSUES**

### **4.1 Interpretation of Standing Orders**

The ruling of the Chairman as to the interpretation or application of any of these Standing Orders, or as to any proceedings of the Authority, shall be final and shall not be challenged at any meeting of the Authority, any Committee, Sub-Committee or Group.

### **4.2 Variation and Revocation of Standing Orders**

Any motion to add to, vary or revoke these Standing Orders shall, when proposed and seconded, stand adjourned without discussion and shall be referred to the Audit and Review Committee which shall report to the Authority thereon no later than three months from the date of the adjournment.

### **4.3 Suspension of Standing Orders**

(a) Subject to paragraph (b) of this Standing Order, any of the preceding Standing Orders may be suspended so far as regards any business at the meeting where its suspension is moved.

(b) A motion to suspend any of the preceding Standing Orders cannot be moved unless at least one-half of the whole number of the Members of the Authority are present.

(c) No motion on any matter that is being debated only as a direct result of a decision to suspend Standing Orders in accordance with (b) above may be approved unless

- (i) at least 70% of the membership of the Authority or of the Committee are present and voting; and
- (ii) the motion has the support of at least 70% of those members.

## **SECTION 5: MISCELLANEOUS**

### **5.1 Disciplinary Action**

(a) No disciplinary action (within the meaning of the Local Authorities (Standing Orders) Regulations 1993) in respect of the Head of the Authority's Paid Service, except action described in paragraph (b), may be taken by the Authority, or by a Committee or Sub-Committee, other than in accordance with a recommendation in a report made by a designated independent person under Regulation 3 of those Regulations.

(b) The action mentioned in paragraph (a) is suspension of the officer for the purpose of investigating alleged misconduct occasioning the action; and any such suspension shall be on full pay and terminate no later than the expiry of two months beginning on the day on which the suspension takes effect.

### **5.2 Relatives of Members or Employees**

- (a) A candidate for any appointment under the Authority who knows that he/she is related to any Member or employee of the Authority shall disclose that relationship in his/her application. A candidate who fails to disclose such a relationship shall be liable to be disqualified for the appointment and, if appointed, shall be liable to dismissal without notice.
- (b) Every Member and officer of the Authority shall disclose to the Chief Executive (National Park Officer) any relationship known to himself/herself and any person whom he/she knows is a candidate for an appointment under the Authority.
- (c) The purport of this Standing Order shall be included in any form of application.
- (d) For the purpose of this Standing Order, any persons shall be deemed to be related if they are husband and wife or partner, or if either of them or the spouse of either of them is the son or daughter or grandson or granddaughter or brother or sister or nephew or niece of the other, or of the spouse of the other.

### **5.3 Sealing of Documents**

- (a) The common seal of the Authority shall be kept in a safe place in the custody of the Authority's Solicitor/Monitoring Officer.
- (b) The common seal of the Authority shall not be affixed to any document unless the sealing has been authorised by a resolution of the Authority or of a Committee or Sub-Committee or an Officer to which the Authority has delegated its powers in that behalf but a resolution of the Authority (or of a Committee or Sub-Committee or Officer who has the power) authorising the acceptance of any tender, the purchase, sale, letting or other taking of any property, the issue of any stock, the presentation of any petition, memorial or address, the making of any contract, issuing a precept or levy or doing of any other thing shall be sufficient authority for sealing any document necessary to give effect to the authorisation.
- (c) The seal shall be attested by the Chief Executive (National Park Officer) or Solicitor or other person duly authorised by either of them in writing, and an entry of every sealing of a document shall be made and consecutively numbered in a book kept for the purpose and shall be authenticated by the person who has attested the seal.